Transfer of Rights and Decision-Making Options for Adult Students

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ALIGNMENT WITH STATE PRIORITIES

Georgia’s Systems of Continuous Improvement

Division Priority
- IEP Development and Implementation
Learning Targets

• I can explain to parents and students the IDEA’s transfer of rights provision.

• I can explain how to provide proper and timely notification of transfer of rights.

• I can compare and contrast some decision making options for students with disabilities who reach the age of majority.
Transfer of Rights
Transfer of Rights under IDEA

- 34 C.F.R. § 300.520(a)
  - (a) General. A State may provide that, when a child with a disability reaches the age of majority under State law that applies to all children (except for a child with a disability who has been determined to be incompetent under State law)—
    - (1)(i) The public agency must provide any notice required by this part to both the child and the parents; and
    - (ii) All rights accorded to parents under Part B of the Act transfer to the child;
  - (2) All rights accorded to parents under Part B of the Act transfer to children who are incarcerated in an adult or juvenile, State or local correctional institution; and
  - (3) Whenever a State provides for the transfer of rights under this part pursuant to paragraph (a)(1) or (a)(2) of this section, the agency must notify the child and the parents of the transfer of rights.
Transfer of Rights under IDEA

• 34 C.F.R. § 300.320(c)
  • (c) Transfer of rights at age of majority. Beginning not later than one year before the child reaches the age of majority under State law, the IEP must include a statement that the child has been informed of the child's rights under Part B of the Act, if any, that will transfer to the child on reaching the age of majority under §300.520.
Transfer of Rights under Georgia Law

• Ga. Bd. of Educ. R. 160-4-7-.06
  • (3) Transfer of Rights at Age of Majority. Beginning not later than one year before the student reaches age 18, the IEP must include a statement that the student has been informed of the student’s rights under Part B of the IDEA, if any, which will transfer to the student on reaching age 18.”

• Ga. Bd. of Educ. R. 160-4-7-.21(2) & (3)
  • Defines “age of majority” as “[t]he age at which, by law, a child assumes responsibilities of an adult. In Georgia, the age of majority is 18.”
  • Defines “adult student” as “[a] student with a disability, age 18 or older, to whom rights have transferred under the IDEA 2004 and Georgia Rule.”
Transfer of Rights under IDEA

• 34 C.F.R. § 300.625(b)-(c)
  • (b) Under the regulations for FERPA in 34 CFR 99.5(a), the rights of parents regarding education records are transferred to the student at age 18.
  • (c) If the rights accorded to parents under Part B of the Act are transferred to a student who reaches the age of majority, consistent with §300.520, the rights regarding educational records in §§300.613 through 300.624 must also be transferred to the student. However, the public agency must provide any notice required under section 615 of the Act to the student and the parents.
Which rights are transferring?

• All rights under IDEA Part B
  • Examples
    • Right to receive notice of and attend IEP Team meetings
    • Right to consent to evaluations/reevaluations
    • Right to utilize dispute resolution processes (e.g. mediation, due process hearing)

• All rights under FERPA incorporated in IDEA
  • Examples
    • Right to inspect and review education records
    • Right to request amendment of records
    • Right to consent to disclosure of personally identifiable information not meeting FERPA exceptions
How do you provide “proper and timely” notification?

- Discuss transfer of rights with the student and parent at least one year before the student reaches 18.
  - Document the discussion

- Clearly explain the rights to the student
  - Provide to student in writing and explain in a manner the student can understand

- Provide Prior Written Notice to the student and parent a reasonable time before the student reaches 18 about the upcoming “change.”
  - The IEP could meet this requirements if all notice requirements under 300.503(b) are met.
Offering a holistic education to each and every child in our state.
Decision-Making Options

Makes Own Decisions

Supported Decision Making*

Power of Attorney

Advance Directive

Guardianship

Transfer of Rights and Decision Making Options for Adults

Note: This is not an exhaustive list
Makes Own Decisions

• All rights under IDEA and FERPA reside with the adult student

• Adult student designate parents as members of the IEP Team as “individuals who have knowledge or special expertise regarding the [adult student].” See 34 C.F.R. § 300.321(a)(6).

• All other rights under State and Federal law reside with the adult student (e.g. healthcare, finances, residence, occupation)
Power of Attorney

• A Power of Attorney (POA) is “a writing or other record that grants authority to a person to act in the place of an individual.” O.C.G.A. § 10-6B-2(7).

• The person granting the authority is the “principal” and the person who is granted the authority is the “agent.”

• A POA can be written to give as little or as much power as the principal wishes.

• A POA can cover various tasks, such as signing papers, checks, and contracts and buying and selling property.
Power of Attorney

• A POA is durable “unless it expressly provides that it is terminated by the incapacity of the principal.” O.C.G.A. § 10-6B-4.

• A POA is executed by the signature of the principal and two witnesses (not the agent). O.C.G.A. § 10-6B-5(a).

• A principal can amended a POA at any time.
Advance Directive for Health Care

• An advance directive for health care is a written document voluntarily executed to appoint a health care agent to make health care decisions and/or direct the withholding or withdrawal of life saving procedures (e.g. DNR order). See O.C.G.A. § 31-32-2 and 31-32-5.

• The person executing the directive is the “declarant.” The health care agent cannot be a physician or health care provider directly involved in the declarant’s health care.

• “Health care” includes any care, treatment, service, or procedure to maintain, diagnose, treat, or provide for a declarant’s physical or mental health or personal care. O.C.G.A. § 31-32-2(5).
Advance Directive for Health Care

• An advance directive for health care is executed by the signature of the declarant and two witnesses (not the health care agent or directly involved in declarant’s health care, but one could be an employee of the health care facility). O.C.G.A. § 31-32-5(c).

• A declarant can amended an advance directive for health care at any time.
Guardianship

• A court order issued when “the court finds the adult lacks sufficient capacity to make or communicate significant responsible decisions concerning his or her health or safety.” O.C.G.A. § 29-4-1(a). (Probable cause standard)
• The court appoints a “guardian” to the adult who is called a “ward.”
• “No adult shall be presumed to be in need of a guardian unless adjudicated to be in need of a guardian pursuant to this chapter.” O.C.G.A. § 29-4-1(e).
Guardianship

• What rights can be lost with guardianship?
  • Right to marry
  • Right to make, modify, or terminate contracts
  • Right to consent to medical treatment
  • Right to establish a residence or dwelling place
  • Right to change a residence or dwelling place
  • Right to revoke a revocable trust established by the ward
  • Right to bring or defend any action at law or equity, except an action relating to the guardianship. O.C.G.A. § 29-4-21(a) and 29-4-23(a).

• Guardianship can only be modified or terminated by court order.
Guardianship

• All guardianships shall be “designed to encourage the development of maximum self-reliance and independence in the adult and shall be ordered only to the extent necessitated by the adult’s actual and adaptive limitations after a determination that less restrictive alternatives to the guardianship are not available or appropriate.” O.C.G.A. § 29-4-1(f).
Supported Decision Making

• A method of developing decision-making skills by relying on supporters to assist a person in collecting information, processing information, and coming to a reasoned decision.

• Supported decision-making allows individuals with disabilities to make choices about their own lives with support from a team of people.

• Individuals with disabilities choose people they know and trust to be part of a support network to help with decision-making.

• From [http://supportmydecision.org](http://supportmydecision.org) and [http://supporteddecisions.org](http://supporteddecisions.org)
Supported Decision Making

- A **written agreement** identifying the support the adult needs (e.g., finances, health care, living arrangements, occupation) and who will provide the support (supporters).

- There is no Georgia law implementing this process/agreement but a person is not prevented from presenting a supported decision making agreement to a court as an informal alternative to guardianship.

- In a court case in Virginia, *Ross et al v. Hatch*, during a petition for guardianship, the judge ordered a limited guardianship where the guardians, among other things, assisted the ward in “making and implementing decisions” through “supported decision making.”
Benefits of Supported Decision Making

• Promotes self-determination, control, and autonomy
• Individuals retain their rights
• Individuals have full control of decisions impacting their life (they may not exercise full control but the right to control is still with them)
• Allows individuals to get assistance with decision making when needed
Support for Supported Decision Making


• American Bar Association (ABA) House of Delegates, [Resolution 113](#) on supported decision making as a less restrictive alternative to guardianship (August 2017)

• [National Resource Center for Supported Decision-Making](#) (presented to Georgia Bar Association and advised 3 Georgia judges on way to educate judges about supported decision-making as an alternative to guardianship)
Support for Supported Decision Making

PRESUME
REASON
ASK
COMMUNITY
TEAM
IDENTIFY ABILITIES
CHALLENGES
APPOINT
LIMIT

PRACTICAL Tool for Lawyers:
Steps in Supporting Decision-Making

1. PRESUME
   - Guardianship is not needed.

2. REASON
   - Clearly identify the reasons for concern.

3. ASK
   - If a triggering concern may be caused by temporary or reversible conditions.

4. COMMUNITY
   - Determine if concerns can be addressed by connecting the individual to family or community resources and making accommodations.

5. IDENTIFY ABILITIES
   - Identify areas of strengths and limitations in decision-making.

6. CHALLENGES
   - Screen for and address any potential challenges presented by the identified supports and supporters.

7. APPOINT
   - Legal supporter or surrogate consistent with person’s values and preferences.

8. TEAM
   - Ask the person whether he or she already has developed a team to help make decisions.

9. LIMIT
   - Any necessary guardianship petition and order.
• Can you explain to parents and students the IDEA’s transfer of rights provision?
• Can you explain how to provide proper and timely notification of transfer of rights?
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Any Questions????