Charter System Application

DISTRICT NAME
Commerce City School System

DISTRICT ADDRESS
270 Lakeview Drive
Commerce, GA 30529

Dr. John D. Barge
State School Superintendent

DECEMBER 2013
EXHIBITS

The following Exhibits are required to complete your Charter System Application Package. Please tab the Exhibits to match the item numbers below. Exhibits should be as limited in size as possible (no more than 5 pages per Exhibit). The only exceptions to this size limitation for Exhibits are your most recent annual audit and your most recent accreditation report.

1. Signed local Board of Education resolution approving the creation of the charter system.

2. Notice that was sent to each principal within the proposed charter system regarding required hearings on the charter system application.

3. Description of how stakeholders, including parents and community members, were involved in the development of the Charter System Application.
   - This is where you can describe the process you used to develop your Application.

4. A list of all schools to be included in the charter system, including new schools or college and career academies that will be formed throughout the life of the charter, with an indication of which existing schools are currently in Needs Improvement status.

5. A brief description of the charter system that includes the name, the mission, grades served, the focus of the curriculum, instructional methods to be used, including any distinctive or unique instructional techniques or educational programs to be employed, and other pertinent information.
   - Your description will be used by the Department to provide information to the public about applicants and new charter systems.

6. Local school governance training timeline including training topics.

7. Conflict of interest policy for local school governing councils.

8. A list of business arrangements or partnerships with existing schools, educational programs, businesses and non-profits and the nature of the services provided, including disclosure of any potential conflicts of interest.

9. A brief description of the system’s fiscal history and whether the system is or has ever operated under a fiscal deficit.

10. Online link to the school system’s most recent annual audit.

11. Online link to the school system’s most recent accreditation report.

12. Online link to the school system’s most recent strategic plan.

13. Autonomy Matrix
ASSURANCES FORM AND SIGNATURE SHEET

The law requires your school district to provide assurances that it will do certain things and comply with certain laws. This Assurance Form enumerates all of these requirements and, when you submit this signed Signature Sheet with this Assurance Form as part of your Charter System Application Package, you are providing the legal assurance that your charter system understands and will do these things. This form must be signed by a duly authorized representative of the school system.

As the authorized representative of the applicant, I hereby certify that the information submitted in this application for a charter for the Commerce City School System located in Jackson County is true to the best of my knowledge and belief; I also certify that if awarded a charter the school system:

1. Shall be nonsectarian in its programs, admissions policies, employment practices, and all other operations;
2. Shall not discriminate against any student or employee on the basis of race, color, ethnic background, national origin, gender, disability or age;
3. Shall be subject to all federal, state, and local rules, regulations, court orders, and statutes relating to civil rights; insurance; the protection of the physical health and safety of school students, employees, and visitors; conflicting interest transactions; and the prevention of unlawful conduct;
4. Shall be subject to the provisions of O.C.G.A § 20-2-1050 requiring a brief period of quiet reflection;
5. Shall ensure that the system and the system charter school's governance boards are subject to the provisions of O.C.G.A. § 50-14-1 et seq. and O.C.G.A. § 50-18-70 et seq.;
6. Shall ensure that the system charter school governance board members may only receive compensation for their reasonable and actual expenses incurred in connection with performance of their duties;
7. Shall ensure that all teachers will be certified or highly qualified in compliance with No Child Left Behind;
8. Shall comply with the accountability provisions of O.C.G.A. § 20-14-30 through § 20-14-41 and federal accountability requirements, and participate in statewide assessments;
9. Shall adhere to all provisions of federal law relating to students with disabilities, including the IDEA, Section 504 of the Rehabilitation Act of 1974, and Title II of the Americans with Disabilities Act of 1990, as applicable;
10. Shall provide state and federally mandated services for English Language Learners, as applicable;
11. Shall provide for supplemental educational services as required by federal law and pursuant to SBOE Rule 160-4-5-.03, and for remediation in required cases pursuant to SBOE Rule 160-4-5-.01;

12. Shall notify the state of any intent to contract with a for-profit entity for education management services;

13. Shall be subject to the requirement that it shall not charge tuition or fees to its students except as may be authorized by local boards by O.C.G.A. § 20-2-133;

14. Shall comply with federal due process procedures regarding student discipline and dismissal;

15. Shall be subject to all laws relating to unlawful conduct in or near a public school;

16. Shall have a written grievance procedure to resolve student, parent, and teacher complaints;

17. Shall have a written procedure for resolving conflicts between the system charter schools and the local board of education;

18. Shall comply with the provisions of O.C.G.A. § 20 -2-211.1 relating to fingerprinting and criminal background checks;

19. Shall remit payments to TRS on behalf of employees;

20. Shall ensure that if transportation is provided for its students, the system shall comply with all applicable state and federal laws;

21. Shall ensure that if the charter system participates in federal school meals programs, then each participating system charter school shall comply with all applicable state and federal laws;

22. Shall prepare a safety plan in accordance with O.C.G.A. § 20-2-1185 and submit and obtain approval from the Georgia Emergency Management Agency;

23. Shall comply with the state facility requirements regarding site codes, facility codes, the submission of architectural plans for any new facility that the system may build or occupy during the charter term and all other facility requirements as established by the Department;


25. Shall be subject to an annual financial audit conducted by the state auditor or, if specified in the charter, by an independent certified public accountant licensed in this state;

26. Shall acknowledge that all criteria used to calculate QBE funding may not be waived; and

27. Shall follow any and all other federal, state, and local laws and regulations that pertain to the applicant or the operation of the charter system.

This Charter System Application, Assurance Form, and attached Exhibits were approved by the Commerce City Board of Education on the 9th day of December, 2013.
If a Charter is granted, all Petitioners assure that the proposed charter system programs, services, and activities will operate in accordance with the terms of the Charter and all applicable federal, state, and local laws, rules, and regulations.

Superintendent

Chair, Local Board of Education

Date

12/9/13

12/9/13

12/9/13

12/9/13
Subject: FW: Minutes from December Work Session

From: Joy Tolbert
Sent: Tuesday, December 10, 2013 10:03 AM
To: Joy Tolbert

This e-mail notification was sent to all employees of the Commerce City School System on Friday, December 6, 2013.

From: Joy Tolbert
Sent: Fri 12/6/2013 1:27 PM
To: Commerce City Schools Faculty
Subject: Minutes from December Work Session

Please find attached the minutes from the work session on Thursday, December 5, 2013. Please note the item concerning the recommended change to Charter System rather than System of Charter Schools.

As you know, in April of 2013, the local board of education voted to convert our traditional school system to a System of Charter Schools. At the time, the funding for charter systems was on hold, and the only option for additional funds was System of Charter Schools. Now, the federal grant funds for the System of Charter Schools has dwindled so much that there is a competitive grant for the funds. Therefore, if we continue to pursue System of Charter Schools, each school would be required to submit a competitive grant for the federal funds competing not only against all the other qualifying schools but also against one another.

The other concern with the System of Charter Schools option included the expected level of autonomy of each school. Since our schools function as a system, the expected level of autonomy made our system and school level administrators uncomfortable.

The bottom line is that we have to select a flexibility option. In an effort to choose a flexibility option that will minimize the noticeable changes to our current situation, my recommendation to the Board of Education will be to convert to a Charter System. This option will allow our system to continue to function as a system rather than separate entities within the system.

If you have questions or concerns, please do not hesitate to let me know. Thanks for everything that you do for our students!

Joy R. Tolbert, Ed.D.
Superintendent
Commerce City Schools
270 Lakeview Drive
Commerce, Georgia 30529
706-335-5500 phone
706-335-5214 fax
jtolbert@commerce-city.k12.ga.us
I. Call to Order

Mr. Rodney Gary called the meeting to order at 7:00 pm. Others in attendance included Blake Biggs, Diana Biggs, Brianna Biggs, Blyth Biggs, Chase Forrester, Zoey Forrester, Alyssa Biggs, Madison Lumpkin, Lanna Morris, Ashlynn Harbin, Amy Harbin, Savanna Hardy, Sydney Massey, Terri Massey, Rick Massey, Brad Johnson, David Cash, Joely Cash, Dianne Cotrell, Nathan Anderson, and Mark Beardsley.

II. Invocation

The invocation and pledge were led by Mr. Arthur Pattman.

III. Public Participation

a. Recognition of the 2013 Class A Competitive Cheerleading State Champions

Dr. Tolbert congratulated the 2013 Class A Competitive Cheerleading State Champions. She mentioned that this team was also the Sectional Champions. The 2013 State Championship was the 7th State Title for the Competitive Cheerleading Program at Commerce High School in the last 15 years. This year's team beat the school record by scoring 284 out of a possible 300 points.

Mrs. Cotrell introduced a video highlighting the championship season. Mr. Rodney Gary and Mrs. Cotrell presented each cheerleader with a framed certificate.

IV. Approval of Agenda

Mr. Bill Davis made a motion to approve the agenda. Dr. Paul Sergent seconded the motion.

Motion made by: Mr. Billy C. Davis  
Motion seconded by: Dr. Paul Sergent  
Voting  
Unanimously Approved

V. Discussion Items

a. Charter Conversion Update

Dr. Tolbert discussed the history of the flexibility decision for Commerce City Schools.

June 30, 2015- Each school system must choose to operate as one of the following:
- Investing in Educational Excellence School System (IE2)
- Charter System
- Status Quo
- System of Charter Schools

April 8, 2013- The Board of Education voted to convert to System of Charter Schools
Spring/Summer 2013- Teacher, parent, and community groups were trained.

October 25, 2013- Charter petitions were completed and sent to the DOE

November 13, 2013- Each school team traveled to Atlanta for interviews at the Department of Education.

The concerns surrounding the decision to convert to a System of Charter Schools at this time include- Function as separate schools; Funding (Competitive grant vs. FTE)

After several discussions with principals and the DOE staff, my recommendation at this time would be to convert to a Charter System not a System of Charter Schools.

If the Local Board of Education chooses to change the direction to Charter System rather than System of Charter Schools, there will be two public hearings held on Thursday, December 19, at 9:00 am and 6:00 pm. The purpose of the hearings would be to clarify the change from System of Charter Schools to Charter System.

VI. Review of Regular Board Meeting Agenda
Dr. Tolbert reviewed the agenda for the regular board meeting on Monday, December 9, 2013.

VII. Executive Session
a. Motion To Enter Executive Session
   At 8:25 pm, Mr. Bill Davis made a motion to enter Executive Session. Mr. Kyle Moore seconded the motion.
   Motion made by: Mr. Billy C. Davis
   Motion seconded by: Mr. Kyle E Moore
   Voting
   Unanimously Approved

b. Motion To Return To Regular Session
   At 8:35 pm, Mr. Bill Davis made a motion to return to Regular Session. Dr. Paul Sergent seconded the motion.

   Motion made by: Mr. Billy C. Davis
   Motion seconded by: Dr. Paul Sergent
   Voting
   Unanimously Approved

VIII. Adjourn
Mr. Bill Davis made a motion to adjourn at 8:35 pm. Dr. Paul Sergent seconded the motion.

   Motion made by: Mr. Billy C. Davis
   Motion seconded by: Dr. Paul Sergent
   Voting
   Unanimously Approved
Description of how stakeholders, including parents and community members, were involved in the development of the Charter System Application.

During the 2012-2013 school year, our system leaders and board members attended several orientation sessions to better understand the flexibility options for school systems in Georgia. In February 2013, Dr. Sandy Addis from Pioneer RESA and Mr. Chris Erwin, former Banks County Superintendent, presented the advantages and disadvantages of the flexibility options to our board members during the annual board retreat. In March 2013, system and school administrators met with Louis Erste in order to better understand the best options for our school system. In the spring/summer of 2013, teachers and parents/community members were trained on the advantages/disadvantages of the flexibility options, purposes of the governing team, etc. After the DOE presentations with input from teachers and parents/community members, our system and school leaders asked the board to approve a conversion to System of Charter Schools. This option provided each school with the autonomy to work with its governing team in order to seek additional stakeholder input to meet the goals set forth in the strategic plan for each school and the system.

In April 2013, the Board of Education voted for a conversion to System of Charter Schools. After the decision was made, training began with DOE staff member Morgan Felts. Miss Felts met with several teacher and parent/community groups during the summer of 2013 in order to provide information on the flexibility options and what the conversion to charter status would mean for each school. During the summer, the process of writing each charter petition began. Between August-October, each school continued to meet with teachers, parents, and community members in order to finalize each charter petition. By the end of October 2013, each school was ready to submit its charter petition to the DOE. In November 2013, each school team, along with the superintendent, completed the interview process with a team at the Georgia Department of Education. After the interview process, the system and school leaders, parents, and community members discussed concerns about converting to a System of Charter Schools.
During the interview process, the DOE staff had emphasized how differently each school would operate as a System of Charter Schools. The point of emphasis seemed to be how each school could “dream” without the “restraints” of K-12 alignment or system oversight. The interviewees also mentioned that each school would be “divorced” from the system. The concern became that as a System of Charter Schools our schools would lose the K-12 perspective (system focus) over time. It became very clear that our concerns could be addressed by converting to a Charter System rather than a System of Charter Schools. The Charter System status would provide the increased input from stakeholders serving on the governing board; however, the system could still function with a K-12 focus. As a small school system, it is imperative to maintain an alignment between and among all schools.

After additional meetings and conversations with stakeholders from the school level to the board members during the December 2013 work session, the superintendent made the recommendation to the Board of Education during the December meeting to convert to Charter System status rather than System of Charter Schools. The board accepted the recommendation with a unanimous vote. The two required public hearing dates were then set to be Thursday, December 19, 2013, at 9:00 am and 6:00 pm. After the December work session, the superintendent notified all employees within the school system of the status change in order to provide an opportunity for employees to express any questions and/or concerns. After the December board meeting, each principal contacted the governing team members to discuss the conversion change and answer any questions and/or concerns.

At this time, there is a feeling of excitement about the future possibilities as a result of the Charter System status. There is also a sense of relief among the stakeholders that our school system will continue to move forward with a system-wide focus.
Commerce Primary School (grades PreK-2)
395 Minish Drive
Commerce, Georgia 30529

Commerce Elementary School (grades 3-4)
825 Lakeview Drive
Commerce, Georgia 30529

Commerce Middle School (grades 5-8)
7690 Jefferson Road
Commerce, Georgia 30529

Commerce High School
272 Lakeview Drive
Commerce, Georgia 30529
A brief description of the charter system that includes the name, the mission, grades served, the focus of curriculum, instructional methods to be used, including any distinctive or unique instructional techniques or educational programs to be employed, and other pertinent information.

As a charter system, the name of our school system will remain Commerce City Schools. The system mission, “Preparing Every Student for Success,” encompasses the mission of each school in the charter system. The grades served by the charter system will remain PreK through 12th grade.

The Commerce City School System has research-based programs and interventions in place to support standards-based instruction. The school system will continue to align with the curriculum adopted by the State Board of Education in Georgia. Using the flexibility of the charter school system, these research-based programs will be improved and expanded to more closely meet the needs of students and staff. The restrictions of state program regulations will be lifted so that resources and support will be targeted where needed. Each of the following innovations allows the school system to identify and meet the individual needs of the students. The innovations include flexible scheduling in all schools; professional development in the areas of differentiation, use of technology and use of assessment data; foreign language courses in the lower grades; a fine arts emphasis on language, music, and art; 21st Century classrooms; one to one technology; student leadership programs; pre-first grade classes; distance learning; freshmen transition program; College and Career Programs of Study; and differentiated courses. These innovations are in the introductory stages and will be implemented when a complete plan and timeline is approved by the governance teams. Additionally, an evaluation system will be implemented to determine the effectiveness of each innovation. Because the school system is small, personnel are limited, and resources are few, these innovations will provide the students with opportunities that would otherwise not be possible. The Commerce City School System has been developing the Charter School petitions since spring of 2013. During 2012-2013, the community was surveyed to determine the needs of the
community and students. The innovations addressed in the petition reflect the needs and desires of the community and staff.
Local school governance training timeline including training topics

**Timeline for Governance Introduction**

**Commerce City School System**

September-October 2014: Orientation of newly appointed governance team members

**Person Responsible:** GSBA, DOE staff, local school faculty and staff, and/or contracted services

October-November 2014: Develop draft governance team by-laws

**Person Responsible:** GSBA, DOE staff, local school faculty and staff, and/or contracted services

December 2014: Governance Team Training Topics:

1. What is the charter school governance structure for Commerce Charter Schools?
2. What are the roles and responsibilities for the different governance team, BOE, etc.?
3. How do you conduct a governance team meeting?
   a. Agenda
   b. Open Meetings Act
   c. Minutes
   d. School-wide perspective
   e. Parliamentary procedures
4. What are the governance team training topics for 2014-2015?
5. How do the school governance teams get started?

Based on the needs, each school will specify the topics for training. However, the initial focus of training will be on gaining a shared understanding of the operation of the school as a charter school and the purpose of the governing team. Training support will be sought from the Charter System Foundation and the DOE Charter Division.

January 2015  Mission/Vision
February 2015  Flexible Scheduling/Seat Time/Class Size
March 2015  CCRPI/Data Teams
April 2015  SACS planning/School Calendar
May 2015  Personnel
June 2015  State Board Rules and Waivers
July 2015  Finance/Resource Allocation
August 2015  Career Guidance
September 2015 Technology in the Classroom
October 2015  Curriculum Updates
November 2015 Assessment
December 2015 Needs Assessment
January 2016  School Improvement Planning Process
February 2016  Differentiation (RTI, Gifted, EIP)
March 2016    Future Direction of Schools and System
Board Policy

Board Member Conflict of Interest

Descriptor Code: BHA

The Commerce City Schools Board of Education shall adhere to these Conflict of Interest provisions, as set forth in state law.

Financial Governance

1. No Board member shall use or attempt to use his or her official position to secure unwarranted privileges, advantages, or employment for himself or herself, his or her immediate family member, or others.

2. No Board member shall act in his or her official capacity in any matter where he or she, his or her immediate family member, or a business organization in which he or she has a material financial interest that would reasonably be expected to impair his or her objectivity or independence of judgment. Compliance with Code Section 20-2-505 shall not constitute a violation of this paragraph.

3. No Board member shall solicit or accept or knowingly allow his or her immediate family member or business organization in which he or she has an interest to solicit or accept any gift, favor, loan, political contribution, service, promise of future employment, or other thing of value based upon an understanding that the gift, favor, loan, contribution, service, promise, or other thing of value was given or offered for the purpose of influencing that board member in the discharge of his or her official duties. This paragraph shall not apply to the solicitation or acceptance of contributions to the campaign of an announced candidate for elective public office if the local board of education member has no knowledge or reason to believe that the campaign contribution, if accepted, was given with the intent to influence the local board of education member in the discharge of his or her official duties. For purposes of this paragraph, a gift, favor, loan, contribution, service, promise, or other thing of value shall not include the items contained in subparagraphs (a)(2)(A) through (a)(2)(J) of Code Section 16-10-2.

4. No Board member shall use, or knowingly allow to be used, his or her official position or any information not generally available to the members of the public which he or she receives or acquires in the course of and by reason of his or her official position for the purpose of securing financial gain for himself or herself, his or her immediate family member, or any business organization with which he or she is associated.

5. No Board member or any of his or her immediate family members or business organization in which he or she has an interest shall represent any person or party other than the local board of education or local school system in connection with any cause, proceeding, application, or other matter pending before the local school system in which he or she serves or in any proceeding involving the local school system in which he or she serves.

6. No Board member shall be prohibited from making an inquiry for information on behalf of a constituent if no fee, reward, or other thing of value is promised to, given to, or accepted by the local board of education member or his or her immediate family member in return therefor.

7. No Board member shall be deemed in conflict with these provisions if, by reason of his or her participation in any matter required to be voted upon by the local board of education, no material or monetary gain accrues to him or her as a member of any profession, occupation, or group to any greater extent than any gain could reasonably be expected to accrue to any other member of that profession, occupation, or group.
8. No Board member may also be an officer in any organization that sells goods or services to that local school system, except as provided in Code Section 20-2-505 and excluding nonprofit membership organizations.

9. No Board member shall be deemed in conflict with these provisions if, by reason of his or her participation in any matter required to be voted upon by the local board of education, no material or monetary gain accrues to him or her as a member of any profession, occupation, or group to any greater extent than any gain could reasonably be expected to accrue to any other member of that profession, occupation, or group.

10. No Board member shall sell to any county board any supplies or equipment used, consumed, or necessary in the operation of any public school in this state unless there are fewer than three sources for such supplies or equipment within the county; provided, however, that any purchase pursuant to this subsection for supplies or equipment that is equal to or greater than $10,000.00 shall be approved by a majority of the members of the board in an open public meeting. Any member violating this shall be guilty of a misdemeanor.

11. 1. No local board may do business with a bank or financial institution where a Board member is an employee, stockholder, director or officer when such board member owns 30% or more stock in that institution.

12. 2. No Board member may have a financial interest in school buses, bus equipment or supplies, provide services for buses owned by the Board, or sell gasoline to the Board from a corporation in which the Board member is a shareholder.

13. 3. No Board member shall accept a monetary fee or honorarium in excess of $101.00 for a speaking engagement, participation in a seminar, discussion panel, or other activity that directly relates to the official duties of that public officer or the office of that public officer. Actual and reasonable expenses for food, beverages, travel, lodging, and registration for a meeting which are provided to permit participation in a panel or speaking engagement at the meeting shall not be monetary fees or honoraria.

**Conduct As Board Member**

1. No Board member shall disclose to or discuss any information which is subject to attorney-client privilege belonging to the local board of education to any person other than other Board members, the Board attorney, the local school superintendent, or persons designated by the local school superintendent for such purposes unless such privilege has been waived by a majority vote of the whole Board.

2. No Board member shall vote on the employment or promotion of any of his or her immediate family members. No immediate family member of a Board member may be employed or promoted unless a public, recorded vote is taken separately from all other personnel matters.

3. No Board member may be employed in any position in the school district in which they serve.

4. No Board member shall hold another county office.

5. No Board member shall be employed by the State Department of Education or serve concurrently as a member of the State Board of Education.

6. No Board member shall serve on the governing body of a private elementary or secondary educational institution.

Each member of this Board understands and acknowledges that no person shall be eligible for election as a member of a local board of education unless he or she:

1. Has read and understands the code of ethics and the conflict of interest provisions applicable to members of local boards of education and has agreed to abide by them; and
2. Has agreed to annually disclose compliance with the State Board of Education's policy on training for members of local boards of education, the code of ethics of the local board of education, and the conflict of interest provisions applicable to members of local boards of education.

Each person offering his or her candidacy for election as a member of a local board of education shall file an affidavit with the officer before whom such person has qualified for such election prior to or at the time of qualifying, which affidavit shall affirm that he or she meets all of the qualifications required pursuant to this subsection. This subsection shall apply only to local board of education members elected or appointed on or after July 1, 2010.

---

Commerce City Schools

<table>
<thead>
<tr>
<th>Georgia Code</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>O.C.G.A. 20-02-0049</td>
<td>Standards for local board of education members</td>
</tr>
<tr>
<td>O.C.G.A. 20-02-0063</td>
<td>Prohibit certain conflicts of interest of board members</td>
</tr>
<tr>
<td>O.C.G.A. 21-05-0050</td>
<td>Filing by public officers; filing by candidates for public office; filing by elected officials and members of the General Assembly; electronic filing</td>
</tr>
<tr>
<td>O.C.G.A. 20-02-1072</td>
<td>Financial interest in transportation services by board members/superintendent prohibited</td>
</tr>
<tr>
<td>O.C.G.A. 20-02-0505</td>
<td>School board members prohibited from selling school supplies or equipment to county board</td>
</tr>
<tr>
<td>O.C.G.A. 20-02-0505.1</td>
<td>Board transacting business with bank or similar institution in which member has interest</td>
</tr>
<tr>
<td>O.C.G.A. 20-02-0051</td>
<td>Election of county board members; persons ineligible to serve</td>
</tr>
<tr>
<td>O.C.G.A. 20-02-0058.1</td>
<td>&quot;Immediate family&quot; defined; employment of family members</td>
</tr>
<tr>
<td>O.C.G.A. 21-05-0011</td>
<td>Acceptance by public officers of monetary fees or honoraria</td>
</tr>
<tr>
<td>O.C.G.A. 21-05-0033</td>
<td>Disposition of contributions</td>
</tr>
<tr>
<td>O.C.G.A. 21-05-0034</td>
<td>Campaign Disclosure Reports</td>
</tr>
<tr>
<td>O.C.G.A. 21-05-0041</td>
<td>Maximum allowable contribution by persons or partnerships</td>
</tr>
<tr>
<td>O.C.G.A. 21-05-0070</td>
<td>Public Officials Conduct and Lobbyist Disclosure - Definitions</td>
</tr>
<tr>
<td>O.C.G.A. 45-02-0002</td>
<td>Person to hold only one county office; commissioned officer not to be deputy for another</td>
</tr>
</tbody>
</table>

Rule 160-5-1-.36 Local School Board Governance

These references are not intended to be part of the policy itself, nor do they indicate the basis or authority for the board to enact this policy. Instead, they are provided as additional resources for those interested in the subject matter of the policy.
A list of business arrangements or partnerships with existing schools, educational programs, businesses and non-profits and the nature of the services provided, including disclosure of any potential conflicts of interest.

**Commerce Primary School**

Chick-Fil-A  
Dairy Queen Downtown Commerce  
Dominos  
El Parian  
First Commerce Bank  
Funopolis  
Huck's  
Jackson Creative  
JJ's Happy Days  
KFC/Taco Bell  
La Hacienda  
Lindsay's Legacy  
Norton Agency  
Peachtree Village  
Sanders Furniture  
Spoonful of Heaven  
Swirlee's  
Tanger Outlets

**Commerce Elementary School**

First Commerce Bank  
Funopolis  
Huck's Café  
Premier Storage  
Sonic  
Swirlee's Frozen Yogurt  
Tanger Outlets
Commerce Middle School
Community Bank & Trust
Funopolis
JJ Happy Days
Norton Agency
Papa Johns
Skate-a-rama
Spoonful of Heaven
Tanger Outlets
Walgreen
Wood's Garage & Towing

Commerce High School
Chick-fil-A
Commerce Parks and Recreation
Domino's Pizza
El Azteca
El Parian
First Commerce Bank
Fit-to-a-Tee Athletics
Funopolis
Huck's
Kiwanis Club
Norcross Tag Company, Inc.
Papa John's Pizza
Quality Foods
Sanders Furniture
Sonny's BBQ
Sunset Finance
Tanger Factory Outlet Centers
United Community Bank
Wal-mart
WJJC Radio Station
A brief description of the system’s fiscal history and whether the system is or has ever operated under a fiscal deficit

The school system prides itself on being good stewards of finances and ensures that all financial transactions are safeguarded through a system of checks and balances. Expenditures have clearly determined pre-approval requirements. Through the annual budget process, the board attempts to protect its financial stability. With 90 percent of the budget going to personnel, the district administrators, board members, and finance director prioritize needs to maintain equity at the four sites. Each school’s allocation is determined by the number of students and its needs. The Georgia Department of Audits and Accounts (DOAA) perform a financial audit yearly; in addition, the finance director conducts an internal financial review of school activity accounts monthly. In 2005, the school system became its own taxing authority and can now set its own millage rate. The rate of 17.75 was set in 2005 and unchanged for several years. In 2012-2013, the rate increased to 19 mills due to an ending deficit of -$115,000. In 2013-2014, the millage rate reached its maximum amount at 20 mills following an ending deficit fund balance of -$247,000. Currently, the school system is working with financial consultants in order to establish a 3 to 5 year plan to establish a positive fund equity balance.
Exhibit 10

Online link to the school system’s most recent annual audit

www.audits.ga.gov/rsaAudits/searchOptions
Online link to the school system’s most recent accreditation report

Online link to the school system’s most recent strategic plan

INSTRUCTIONS: For each of the boxes below, please indicate the autonomy of your proposed charter system’s School Governing Teams. Please highlight the box green if the governing team will have complete autonomy (no additional approval needed from superintendent or local board). Please highlight the box red if the governing team will have partial autonomy (additional approval of the superintendent/local board may be required). Please highlight the box blue if the governing team will have no autonomy (superintendent/local board will make decisions without the input or recommendation of the governing team). Please highlight the box black if you believe it is inapplicable or autonomy is not needed.

NOTE: PLEASE ANSWER AFFIRMATIVELY ONLY WHEN THE SYSTEM OR SCHOOLS WILL BE ABLE TO PROVIDE HARD EVIDENCE THAT THE SCHOOL GOVERNING TEAMS WILL BE INVOLVED IN SUCH DECISIONS AS INDICATED.

You are not required to provide the hard evidence as part of this spreadsheet, but you may be requested to do so as part of an implementation monitoring visit, an annual report, or research study at a later time.

<table>
<thead>
<tr>
<th>CONTROL OVER THE PEOPLE IN THE SCHOOL</th>
<th>CONTROL OVER WHAT OCCURS IN THE SCHOOL</th>
<th>CONTROL OVER THE SCHOOL’S FINANCES &amp; BUDGET</th>
<th>CONTROL OVER THE SCHOOL’S OPERATIONS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Professional development requirements and planning for staff</td>
<td>Selection of curriculum, including any changes in curriculum as needed to improve student achievement</td>
<td>Set budget priorities with funds received and exercise discretion over expenditure for all state and local funds, and as permissible, federal funds</td>
<td>Determine how the school uses the facility</td>
</tr>
<tr>
<td>Selection of professional development vendors and resources</td>
<td>Choose instructional delivery model(s)</td>
<td>Manage fiscal affairs independent of the central office, including financial policies and standard operating procedures</td>
<td>Establishes school partnerships for school growth</td>
</tr>
<tr>
<td>Orientation of staff</td>
<td>Selection of courses and programs offered</td>
<td>Ensuring that the school receives all the per-pupil funding to which it is entitled and raising additional funds through fundraising efforts</td>
<td>Selects vendors aligned with needs of the school</td>
</tr>
<tr>
<td>Issuance of annual employment contracts by the superintendent</td>
<td>Choice of textbooks, technology, and instructional materials</td>
<td>Maintain a reserve fund</td>
<td>Manages transportation decisions, including authority to contract for transportation service</td>
</tr>
<tr>
<td>At-will employment</td>
<td>Establish additional graduation requirements</td>
<td>Other examples of finance or budget autonomy and use of waivers (enter in space below)</td>
<td>Selects information systems (i.e., Student Information System, financial information systems)</td>
</tr>
<tr>
<td>Control over number of positions budgeted, type of positions, qualifications, roles, and job descriptions</td>
<td>Set course and credit requirements</td>
<td>Authority over QBE Changer System funds</td>
<td>Manages fiscal service decisions, including authority to contract for food service</td>
</tr>
<tr>
<td>Determine whether certification will be required</td>
<td>Establish seat time</td>
<td>Approval of federal funds (Title I and Title II)</td>
<td>Establishes school size</td>
</tr>
<tr>
<td>Control over All hiring decisions, transfers, promotion, termination, lateral moves, and terminations of all faculty and staff</td>
<td>Set student technology and physical education skill requirements</td>
<td></td>
<td>Establishes school grade span different from typical primary, elementary, middle and high school public school models (i.e., A-B, B-B, K-12)</td>
</tr>
<tr>
<td>Manage human resources independent of the central office, including human resource policies, procedures, and budgets</td>
<td>Create or modify Career Pathway curricula</td>
<td>Authority over attendance policies</td>
<td></td>
</tr>
<tr>
<td>Establish work schedules of faculty and staff (hours per day, days per year, calendars, etc.)</td>
<td>Choose dual enrollment options</td>
<td>Establish student code of conduct and behavior policies, plans, processes, and forms</td>
<td></td>
</tr>
<tr>
<td>Emotional/Drug Dependency Model including club activities, honor or performance-based incentives, supplements, and personal and professional leave, health, dental, disability, and other benefit plans offered (other than IRS, which is mandated)</td>
<td>Choose credit recovery options</td>
<td>Manage operational affairs independent of the central office, including operational policies, standard operating procedures, and handbooks</td>
<td></td>
</tr>
<tr>
<td>Establish pay scale, experience, training, and other matters related to substitute teachers</td>
<td>Utilize on-line learning platforms (e.g., Georgia Virtual School)</td>
<td></td>
<td>Other examples of operational autonomy and use of waivers (enter in space below)</td>
</tr>
<tr>
<td>Other examples of personnel autonomy and use of personnel waivers (enter in space below)</td>
<td>Establish additional mastery-level requirements for performance</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Principal selection</td>
<td>Select additional formative and/or summative assessment to determine student levels of mastery and growth</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Establish attendance and voluntary withdrawal</td>
<td>Establish delivery model, scheduling, staffing, and supplemental services for ELL, SPED, gifted and remedial programs</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Establish curriculum maps, pacing charts, and methods for monitoring the curriculum</td>
<td>Establish school calendar, including length of school year, holidays, early release days, etc.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Establish school day and/or class schedules, including length of school day</td>
<td>Establish before- and after-school programs as needed</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sales of curricular and non-curricular activities</td>
<td>Set enrollment and/or advisory periods as needed</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Establish after-school and Saturday programs as needed</td>
<td>Establish buildings, including location, size, etc.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other examples of operational autonomy and use of waivers (enter in space below)</td>
<td>Establish placement and promotion criteria</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Executive/teacher salaries</td>
<td>Set school calendar, including length of school year, holidays, early release days, etc.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Set staff-to-student ratios for non-class times (e.g., lunch recess, specials, transitions, etc.)</td>
<td>Set grading and reporting policies, plans, process, schedules, and formats</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other examples of curriculum and instruction autonomy and use of waivers (enter in space below)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Introduction

The Charter Schools Act of 1998 established a flexibility option for Georgia school districts that wish to become a Charter System. A Charter System is a local school district that operates under the terms of a charter contract between the State Board of Education and the local Board of Education. The system receives flexibility in the form of waivers of certain state laws, rules and guidelines in exchange for greater accountability for increased student performance and an emphasis on school-based leadership and decisionmaking.

Your Charter System Application is a petition to the Georgia State Board of Education asking it to create or renew your charter system. The evaluation of your Application will be led by the Charter Schools Division of the Georgia Department of Education, in partnership with others within the Department (including the Finance and Budget Office, the Office of School Improvement, the Office of School Turnaround, and the Accountability Division) and with the independent Charter Advisory Committee (CAC) that was also established by the Charter Schools Act.

The evaluation of your Application will focus on whether implementing the charter system proposed in your Application will lead to the improved academic performance you are promising in exchange for freedom from much of Georgia’s education law, rules and guidelines. It will also determine whether the proposed charter system would comply with all applicable laws, rules, regulations, policies and procedures (including the Charter Schools Act of 1998, as amended [O.C.G.A. §§ 20-2-2060 through 20-2-2071], State Board of Education Rule 160-4-9-.04 et. seq., and Department of Education Guidelines accompanying the Charter School Rules); whether your proposed academic plans are viable; and whether the charter system is in the public interest.

Please note that submitting a Charter System Application does not guarantee that a charter will be granted. It does guarantee, however, that the Georgia Department of Education will work closely with you to improve your chances of State Board of Education approval of your charter system contract.

DEADLINE AND SUBMISSION PROCEDURES

Your Charter System Application must be approved by your local Board of Education in accordance with the rules and regulations of your local board. After local submission, review and approval, charter system applications must be received at the address below by November 1 of the year prior to the start of the July-June fiscal year in which the charter system contract would go into effect. Early submissions are encouraged.

Georgia Department of Education
Charter Schools Division
2053 Twin Towers East
205 Jesse Hill Jr. Drive, SE
Atlanta, Georgia 30334
APPLICATION PACKAGE CHECKLIST

Your Charter System Application Package must comply with the following submission procedures.

- An Application Package includes an original and two copies of the following items:
  - SYSTEM APPLICATION COVER SHEET (Use the form on page 3; the form may not be altered in any way).
  - CHARTER SYSTEM APPLICATION (Your answers to the questions posed on pages 4-6).
    - The Charter System Application is limited to 50 double-spaced pages using an 11-point Times New Roman font and one-inch margins with a header showing the school system’s name and a footer showing consecutive page numbers.
    - The original must be signed in blue ink. Stamped signatures will not be accepted.
  - ASSURANCES FORM AND SIGNATURE SHEET (Use the Assurances Form and Signature Sheet below on pages 7-9; the Form and the Sheet may not be altered in any way).
    - The original must be signed in blue ink; stamped signatures will not be accepted.
  - EXHIBITS (See list of required Exhibits below on page 10).
    - Required Exhibits should be as limited in size as possible (no more than 5 pages per Exhibit). The only exceptions to this size limitation for Exhibits are your most recent annual audit, accreditation report, and strategic plan (to which you will provide online links).
    - All Exhibits must be tabbed.

- Your Application Package must be bound by a binder clip; do not enclose your Application Package in a notebook, binder, or folder.

- Your Application Package must also include a single CD or USB drive that includes a:
  - Microsoft Word version of your Charter System Application Cover Sheet
  - Microsoft Word version of your Charter System Application
  - PDF Version of your signed Assurances Form
  - Microsoft Word version of your Exhibits (except for your annual audit, accreditation report, and strategic plan)
  - PDF version of your most recent annual audit
  - PDF version of your most recent accreditation report
  - PDF version of your most recent strategic plan

Faxed or emailed copies will not be accepted. Only complete petitions that comply with these guidelines will be evaluated. Applications will not be returned; please keep a copy for your records.
# CHARTER SYSTEM APPLICATION COVER SHEET

Please enter the requested information in the gray boxes following each question. Thank you!

<table>
<thead>
<tr>
<th>Proposed Charter System Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Full Name of Proposed Charter System</td>
</tr>
<tr>
<td>2. Please indicate whether this is a: New Petition X or a Renewal Petition</td>
</tr>
<tr>
<td>3. How many schools in total are you proposing to include in your charter system? 4</td>
</tr>
<tr>
<td>4. How many of each of the following schools are you proposing to include in your charter system?</td>
</tr>
<tr>
<td>Primary School(s) 1</td>
</tr>
<tr>
<td>Elementary School(s) 1</td>
</tr>
<tr>
<td>5. On July 1 of what year do you want your charter contract to be effective? 2014</td>
</tr>
<tr>
<td>6. How many years are you proposing for the term of your charter contract? (Note that an initial charter cannot exceed five years) 5</td>
</tr>
<tr>
<td>270 Lakeview Drive</td>
</tr>
<tr>
<td>11. Contact Person</td>
</tr>
<tr>
<td>12. Title</td>
</tr>
<tr>
<td>270 Lakeview Drive</td>
</tr>
<tr>
<td>17. Contact’s telephone number</td>
</tr>
<tr>
<td>706-335-5500</td>
</tr>
</tbody>
</table>
CHARTER SYSTEM APPLICATION

The Charter System Application includes six questions grouped into four sections. The first section is “The Case”, where you justify your schools system’s need for a charter. The final three sections focus on your Academic Plan, Local Governance Plan, and Use of the Charter System Funding. Please note that the italicized bullet points after each question are included to clarify the question being asked and to provide guidance regarding what we will be looking for in your answers.

THE CASE

1. **What will you be able to do with a charter that you can’t do without a charter?**

   Charter system status offers Commerce City Schools the opportunity to reevaluate the current mission statement, curricula, and definition of student success. Through the application process, it is clear that the current school structures and processes are not meeting the needs of all students. In understanding the flexibility and autonomy provided through a charter, the community is in support of the school system’s conversion to a charter system. The school and the community recognize that the increased flexibility from state regulations will allow the school to develop an educational plan that is most responsive to the needs of a unique body of students. Additionally, the school will have the flexibility to develop programs that reflect community-identified goals. The projected areas of flexibility that will be utilized in the Commerce City School System include: class size, seat-time, school year requirement, course development, certification, textbook, media center, graduation requirements, and EIP and REP identification and placement. As the school governing boards mature and grow to better understand the potential of students and the schooling process, it is anticipated that additional waivers will be requested. The greatest power of the charter is the accountability of the school system to the public. Accountability measures will be developed, articulated, and communicated. Accountability will reach beyond test scores and include job preparedness and post-high school measures.

   Commerce City School’s motivation for applying for a charter system is driven by community and school leadership. Commerce is looking for innovative ways to serve students who are falling behind and means to serve students that need more aggressive acceleration. As many students leave high school
for careers or post-secondary education, they are not prepared to be successful. With a challenging economy and competitive job market, students must be fully prepared to enter adulthood as independent and productive citizens. Changes must be made within the Commerce City School System. With these innovations, the school will be able to guide students in identifying their unique educational and career-readiness needs and provide appropriately challenging and relevant curricula that enable students to meet their personal, academic, and professional post-secondary goals.

Educational innovations will allow Commerce City Schools to graduate students that are well-prepared for careers and post-secondary education. The autonomy and flexibility provided with charter status allows the innovations that are unique to Commerce City Schools to be developed. In the primary grades, the innovations will include the development and implementation of a student leadership program, a school-developed pre-first grade classroom, a fine arts program to include world language and music, and a before- and after-school tutoring program. The elementary grades will develop 21st Century classrooms and a one-to-one technology initiative. Providing continuity for the students, the primary and elementary schools will implement the Positive Behavior Intervention System and the primary through middle grades will develop a foreign language program. The middle and high schools will implement flexible scheduling and expanded technology resources. Additional high school innovations will include a freshman transition program; college and career readiness programs of study; and the development of new courses. All schools will engage teachers in professional development activities designed to prepare them with the knowledge and skills necessary to efficiently and effectively implement the innovations.

The charter provides Commerce City Schools and the Community of Commerce an opportunity to become a true school community. Although the system has always been a small school within a small community, the charter will allow our school to be governed with input from an autonomous non-profit board of directors. From the creation of our charter petition, parents, community members, and other interested parties have been invited to participate in the conversion process. Initially, the parents, community members, and other interested parties attended an orientation session with Morgan Felts
during the summer of 2013. The orientation provided an overview of the process and responded to concerns from the community group. The process of becoming a charter school has provided system and school leaders with valuable insight from the community regarding their feelings, beliefs, and ideas about education and the state of the local school community. The newly designed governance structure will hold the system accountable to the community and allow the system to capitalize on community involvement.

**ACADEMIC OBJECTIVES, PLANS, AND WAIVERS**

2. **What are your school system’s student performance objectives for the proposed charter term?**

   Commerce City has developed SMART goals in the areas of student achievement. The achievement goals represent compliance with the No Child Left Behind (NCLB) and State Annual Measurable Objectives (AMOs). The district achievement goals and graphs are shown below. For the purpose of this petition, goals are extended for 5 years and performance is shown for previous years in the performance graphs. Commerce City Schools will include cohort measures to show progress over time of a single cohort of students. As our charter goals extend for five years, some state performance goals are not currently available and are identified as TBD (To Be Determined). Due to extension of 5 years, some performance goals are shown as TBD since they are not available. Commerce City Schools will maintain or exceed the expected rate of student performance each year of the charter.

**Student Performance Goal 1:** The percentage of third through eighth grade students meeting or exceeding state standards on the CRCT or other state assessments in Reading, English/Language Arts and Mathematics will remain at the current level or show improvement by the 2018-2019 school year.
Student Performance Goal 2: The percentage of third through eighth grade students exceeding state standards on the CRCT or other state assessments in Reading, English/Language Arts and Mathematics will remain at the current level or show improvement by the 2018-2019 school year.
Student Performance Goal 3: The percentage of high school students meeting or exceeding state standards on each EOCT (9th Grade Literature, American Literature, Math I/Coordinate Algebra, Math II/Analytic Geometry, Physical Science, Biology, US History, and Economics) will remain at the current level or show improvement by the 2018 – 2019 school year.
Student Performance Goal 4: The percentage of high school students meeting or exceeding state standards on each EOCT (9th Grade Literature, American Literature, Math I/Coordinate Algebra, Math II/Analytic Geometry, Physical Science, Biology, US History, and Economics) will remain at the current level or show improvement by the 2018 – 2019 school year.
**Student Performance Goal 5:** The percentage of students meeting or exceeding standards on the eighth and eleventh grade Writing Tests will increase to the State Performance Targets or better by the 2018-2019 school year.
Student Performance Goal 6: The percentage of students exceeding standards on the eighth and eleventh grade Writing Tests will increase to the State Performance Targets or better by the 2018-2019 school year.
Student Performance Goal 7: The Commerce City Schools graduation rate will increase from 87.20% to 90.40% or better in 2019.

3. What specific actions will your school system take to achieve your student performance objectives during the proposed charter term?

The Commerce City School System has research-based programs and interventions in place to support standards-based instruction. Using the flexibility of the charter school system, these programs will be improved and expanded to more closely meet the needs of students and staff. The restrictions of state program regulations will be lifted so that resources and support will be targeted where needed. Each
of the following innovations allows the school system to identify and meet the individual needs of the
students. These innovations are in the introductory stages and will be implemented when a complete plan
and timeline is approved by the governance teams. Additionally, an evaluation system will be
implemented to determine the effectiveness of each innovation. Because the school system is small,
personnel are limited, and resources are few, these innovations will provide the students with
opportunities that would otherwise not be possible. The Commerce City School System has been
developing the Charter School petitions since spring of 2013. During 2012-2013, the community was
surveyed to determine the needs of the community and students. The innovations addressed in the
petition reflect the needs and desire of the community and staff.

**Flexible Scheduling (CPS, CES, CMS, CHS)**

Flexible scheduling will be utilized in grades K-12 in order to implement remediation and
acceleration opportunities based on student performance and progress. The interventions used to meet the
needs of the students will be continually changing, as will the constitution of the student groups and the
amount of instructional time using the particular interventions. The specific flexible schedule that will
best meet the needs of students is still being researched and will be decided with input from stakeholders.
To achieve this innovation, various waivers will be necessary. These waivers include class size, seat
time, certification requirements, EIP identification, EIP placement, REP identification, REP placement,
and media center.

**Professional Development (CPS, CES, CMS, CHS)**

Differentiated instruction, data review, assessment, and mastery learning through technology in the 21st
century classroom will be the emphasis of professional learning. In order to focus on these areas
of professional development and to implement specific strategies, the flexible scheduling model and the
related class size and certification waivers will be utilized. Additionally, the school year requirement may
need to be waived to allow for an increase, decrease, or exchange in the number of required student and
staff days of attendance for collaborative planning and instructional coordination.
As our digital capacity expands and technology becomes more readily available for incorporation within instructional activities, it is vital that teachers are provided the resources necessary to fully utilize the technology that is available. With charter QBE funding, professional development on the use of new technology will be provided to the faculty and staff. Professional development activities will be structured to support teachers in developing technology–based instructional activities that best meet the needs and interests of students. This professional development will allow our staff to be able to instruct and monitor student learning via virtual classrooms and thus allowing more time to interact with students and provide feedback for learning. Through this process, teachers will understand that they will transition from teaching students to learning with students and even to learning from students. The technology professional development goals will be S.M.A.R.T. goals (specific, measurable, attainable, realistic, and timely).

**Foreign Language (CES, CMS)**

Implementation of a Foreign Language will be phased in at grades three through eight. While no waiver is necessary for this particular innovation, it is a new proposed academic endeavor that will enhance the education of students. To achieve this innovation, various waivers will be necessary including class size, seat time, certification requirements, EIP identification, EIP placement, REP identification, and REP placement.

**Fine Arts Program (CPS)**

The implementation of a fine arts program will extend student talents in the areas of world language, music, and art. Multiple sources of research show the intellectual benefits of immersing students in foreign language, music and art experiences at a young age. The fine arts program will allow students to explore their creative potential.

**21st Century Classrooms (CES, CMS)**

Twenty-first Century learning environments will be expanded to include such instructional devices as mobile labs, classroom response devices, interactive boards/projectors, upgrade of network configuration to support wireless access for BYOT capabilities and any other new technological areas that
have the potential to advance instruction and learning. Development of 21st Century classrooms will assist in preparing our students to be life-long learners by increasing student motivation, engagement, interest, organization, and self-directed learning. In order for student performance to match student potential, Commerce City Schools will provide students with a constantly evolving array of technological tools and activities that demand problem-solving, decision-making, teamwork, and innovation.

**One-to-One Technology (CES)**

Implementation of a one-to-one technology initiative will put technology into the hands of students for more progressive technology use. Commerce Elementary School students will have the opportunity to learn in a global classroom. In this setting, educators can leverage technology to create an engaging and personalized environment to meet the emerging educational needs of our current generation. No longer does learning have to be one-size-fits-all or confined to the classroom.

**Leadership Program (CPS)**

The implementation of a leadership program will enable students to take responsibility for setting and accomplishing academic and personal goals. Through the implementation of data notebooks, the students will take a proactive role in establishing, monitoring, and celebrating goal achievements. These practices will encourage the development of a self-motivated, responsible, and passionate student who is prepared for a rigorous curriculum. Through the inception of the leadership program, students will gain an understanding for the importance of recognizing their strengths while also setting goals for areas requiring growth. The ultimate goal is to create a learning environment that will help every child reach his or her maximum potential as they become productive and contributing citizens of the 21st century.

**Pre-first Grade Program (CPS)**

With the implementation of a pre-first grade program, students will be given the opportunity to develop the behavioral, social, organizational, and academic-readiness skills needed to succeed in future academic endeavors. A pre-first program will also provide the tools and time needed for students to become leaders. The teacher will have the insight, proficiency and flexibility to develop a curriculum that meets state standard requirements as well as individual student needs. This will allow the teacher to take a
child as far as he or she is ready to go academically, without the pressures and pace of a structured first-grade curriculum. This will in turn help to facilitate an improved attitude toward school by giving the child more opportunities for success.

**Tiger Time (CPS)**

Commerce Primary School will implement Tiger Time. Tiger Time will be a school tutoring program designed to pro-actively address areas of deficiency. Students will be served before and after school with small group remediation, targeting the needs of the students. This program will help students reach academic and personal goals to become successful, life-long learners through differentiated instruction.

**Distance Learning (CMS)**

Distance learning opportunities will be available for students who are interested in completing elective coursework not currently offered at Commerce Middle School. Currently, the school is not offering virtual learning opportunities. Under the operation of the charter school status, with the utilization of the flexible scheduling model which requires a class size waiver, seat time waiver, and certification requirements waiver, students will have additional opportunities to take virtual learning classes.

**Freshman Transition Program (CHS)**

At present, Commerce High School offers only minimal programs to support the transition of eighth grade students into the ninth grade. Many ninth grade students struggle to meet the academic rigor of the high school curriculum and they often underestimate the importance of the first year in developing the skills and knowledge that will be essential throughout the remainder of high school. The freshman transition program will provide freshmen with a highly structured program that physically separates them from sophomores, juniors and seniors. They will benefit from a team of academic teachers who will use interdisciplinary instruction. With common planning time, the academic teachers will be able to plan regarding the unique educational needs of individual students and provide tailored remediation during extended learning time.
The freshman transition program is designed to divide the freshman class into 5 rotating groups. In the first, second, and third blocks of both semesters, the ninth graders will take the four required academic courses; the shared required elective of physical education/health; and the CTAE exploratory course. Fourth block during both semesters is designated for an elective of the student’s choice, including art, band, drama, and physical education.

The freshman transition program is expected to increase the number of ninth grade students earning four Carnegie unit credits in the four core content areas of English/Language Arts, mathematics, science, and social studies. The freshman transition program will also contribute to a personalized school climate in which each student can develop a relationship with a trusted adult serving on the freshman transition team.

**College and Career Readiness Programs of Study (CHS)**

Three College and Career Readiness Programs of Study have been developed to provide structured guidance regarding the sequence of courses for students with three avenues of post-secondary objectives: Advanced Academic Program of Study; Post-Secondary School Program of Study; and Career-Readiness Program of Study. The curricula offered will be differentiated to meet the unique needs of students in each of the three programs of study. By offering curricula tailored to these programs of study, the relevancy of school to an individual student’s personal, academic, and professional goals is enhanced. Relevance to a student’s goals is crucial in developing student interest, participation, and achievement.

Regardless of the program of study, 28 units of credit are required for graduation from Commerce High School; this graduation requirement exceeds the 23 units of credit required by the State of Georgia. The Charter offers the flexibility to differentiate the type of course (not the number of courses) within the core subject areas of math, science, English, and social studies.

**Differentiated Courses (CHS)**

In order to fully meet the needs of the students on each program of study, the academic courses offered for each program of study must be differentiated. Commerce High School will use the course development waiver to offer courses most appropriate for each pathway. Courses traditionally considered
academic electives by the state may be credited as core academic courses as needed. By offering programs of study and curriculum tailored to these programs of study, the relevancy of school to an individual student’s personal, academic, and post-secondary professional goals is enhanced.

4. Which of the specific actions in your academic plan require a waiver of state law, rule, or guidelines?

**Class Size Waiver (CPS, CES, CMS, CHS)**

This waiver will allow for an increase in the number of students in some classes creating financial opportunities to have smaller class sizes where more appropriate for the students of Commerce City. (O.C.G.A. § 20-2-161(b); SBOE Rule 160-5-1-.08; O.C.G.A. § 20-2-182(i)).

**School Year Waiver (CPS, CES, CMS, CHS)**

The school year requirement waiver will allow for an increase, decrease or exchange in the number of required student and staff days of attendance for collaborative planning, instructional coordination, professional learning, and data review (O.C.G.A. § 20-2-151, 20-2-160, 20-2-161.1, 20-2-165, 20-2-168, 20-2-168(c), 20-2-240, SBOE Rule 160-5-1-.02). It is currently unclear how best to utilize this school waiver. The school system will solicit further community input and utilize the governance teams to determine school calendar options based on meeting the needs of the student population.

**Certification Requirements Waiver (CPS, CES, CMS, CHS)**

Waiving certification requirements for personnel 505-2.40 will maximize all certified professionals to reduce teacher to student ratio during a flexible scheduling block during which students receive remediation and enhancement instruction (grades k-12).

**Remedial Identification and Placement Waiver (CPS, CES, CMS, CHS)**

Waiving remedial identification and placement regulations will allow for utilization of flexible scheduling during which students receive remediation and enhancement instruction. Students will receive instruction based on specific needs related to specific skills in targeted, instructional environments ((EIP
identification and placement waiver (O.C.G.A. § 20-2-153, SBOE Rule 160-4-2-.17); and REP identification and placement waiver (O.C.G.A. § 20-2-154, SBOE Rule 160-4-5-.01).

**Media Center Waiver (CPS, CES)**

Commerce City Schools will determine the most effective use of our media center resources and make recommendations about the role and responsibility of the media specialist per § SBOE 160-4-4-.01. This flexibility would enable the media specialists to help fully integrate the vital skills necessary to locate, analyze, evaluate, interpret, and communicate information and ideas into the early grade educational and leadership programs. In turn, we expect to see gains in students’ critical thinking abilities.

**Textbook Waiver (CES)**

Commerce City Schools may require use of textbooks other than those prescribed by the State and Board per § 20-2-1010. The technological theme must be evident throughout all texts used in order to infuse this method of teaching, and customary textbooks are not always focused on technology.

**Seat Time Waiver (CMS, CHS)**

This waiver will allow for flexible scheduling on minutes required and time for remediation/acceleration, distance learning, and collaboration with Commerce High School, colleges (including technical colleges), and credit-recovery during the school year. Students who meet defined criteria may course credit if they are able to demonstrate competency in specific course. This waiver will be utilized only when specific criteria establishing competence are determined and validated (O.C.G.A. § 20-2-159.4). Upon the charter school status approval, the governance teams will assist in identifying the criteria for these competencies.

**Course Development Waiver (CMS, CHS)**

Courses specific to the needs and interests of Commerce students will have to be developed. These types of courses may include job preparedness, study skills, personal finance, and others deemed necessary and interesting to meet the mission of the charter. The courses crafted would help to ease the transition to high school, decrease the dropout rate, and increase the graduation rate (O.C.G.A. § 20-2-
161.3, SBOE Rule 160-4-2-.03). The governance teams will assist in developing these courses that will best meet the needs of the student population.

GOVERNANCE

5. What is the system’s plan to maximize school level governance?

Presently, the local board of education and superintendent assume total responsibility of all schools within the school system. The five member board is elected and service is for a four year term with staggered elections. The school board serves to create and adopt policy and all other services and decisions are based on the recommendation of the school superintendent. Decision making at the school level is restricted; the members of the school council have limited, if any, decision making power. Presently, there is no formal or consistent method of acquiring input from community members for recommendations regarding the operations of the schools. The suggested change in governance as presented in this section will be a paradigm shift for the community, the board members, administration, and staff. These changes will not occur until the Charter is approved by the State, training is provided, roles are established and written by-laws are adopted. The school will begin implementation of charter status with the formation of the local school governance boards in the first year. The focus will be on the election of qualified representatives to lead the local team and the training needed to help the members fulfill their mission.

The governing team for the school will be the body entrusted with the responsibility of providing input, making recommendations, and rendering decisions regarding various aspects of the instructional program of the school and the school’s operational framework. The school governing team’s role in upholding the school’s mission and vision will be ensured by an emphasis on the governing group functioning as a unit, rather than a collection of individuals with individual agendas. Stakeholders will be elected to the school governing team. Numerous opportunities are available for parent and community
members to be involved. The purpose of this participation is to encourage a variety of ideas and/or recommendations to consider before policy and procedures are established and implemented.

The school will have a governing team under the direction of the school principal. The governing team shall operate with the intent and purpose of maximizing school level decision making, upholding the charter’s mission and vision, setting policy for the school, ensuring effective organizational planning, assisting in analyzing results and deciding on recommendations based on research, and ensuring the performance-based goals and measurable objectives set forth in the application are met. The governing team may be responsible for complying with and carrying out the provisions of the charter, including compliance with all applicable laws. The governing team’s scheduled meetings will be subject to the Open Meetings Act. The school governing team shall comply with the Open Records Act.

The school system’s financial director will conduct monthly audits of all schools in the system of charter schools. This information will then be presented at the monthly Board of Education meetings. The financial director will conduct training sessions with all school bookkeepers, including the Commerce High School bookkeeper, four times per year. The financial director will meet upon request with all school governing boards to explain financial reports for specific schools and the Commerce City School System. A financial report will be generated for the school’s governing team meetings throughout the year. Each school, as part of Commerce City School System, will participate in an annual state financial audit. The findings will be shared with the superintendent and Board of Education and responses to corrective actions will be addressed within a five-day time frame.

**Composition of the School Governing Team**

The school’s governing team will consist of a maximum of six members, including the principal. The principal will serve as a permanent member and chairperson. Of the five remaining members, two will consist of building level employees and three will consist of parents, community members, and/or post-secondary education administrators. The building level employees can consist of any certified teacher, excluding any personnel employed in administrative positions. The electing body of teacher members is comprised of all certified personnel and classified instructors.
The make-up of the non-building level employees will consist of a combination of parents of students enrolled at Commerce High School, Commerce residents, employees/owners of businesses located within the city limits, and administrators from post-secondary schools fed by Commerce High School. Parents or guardians of students enrolled in the school are eligible to serve as parent members of the governing team. Parents of students in the school who are employees of the school system are excluded if they work in that school. An employee of the school system may serve as a parent representative on the governing team of a school in which his/her child is enrolled if the employee works at a different location than the school. Only parents who are eligible to be elected are eligible to vote on the parent members of the governing board. Acting members of the governing board will appoint employees/owners of businesses located within the city limits and administrators from post-secondary schools fed by system. Upon approval of the charter, policies and procedures will be developed regarding conflicts of interest.

**Election Process**

The principal will serve as a permanent member of the governing board. Parents who are eligible to be elected to serve on the governing board are eligible to vote on the parent members of the governing board. Acting members of the governing board will appoint employees/owners of businesses located within the city limits and administrators from post-secondary schools fed by system. The principal will be responsible for presenting a slate of candidates to the stakeholders at an open meeting. Elections will take place during the month of May or September of each school year. An exception given the first year of the charter will allow the principal to appoint the parent and community members.

**Terms**

Except for the facilitator of each body, the members of the school governing team will serve four year terms on a rotating basis. For the first election of the governing board, one teacher representative will serve a four year term; the second teacher representative will serve a three year term. For the first election of the governing board, one parent/community representative will serve a three year term and the
second parent/community representative will serve a two year term. New representatives from the respective subgroups will be elected as the terms of these individuals expire.

**Removal of Members**

The governing body at each school may, by majority vote, determine a position vacant if they find a member is no longer active. Inactivity will be defined as failure to attend 50% of the meetings (excluding emergencies) and not fulfilling duties and responsibilities as necessary to conduct business. If an individual is appointed to fill the position of a vacated office, he/she will finish the term of the vacated office. The principal will appoint an individual to fill the position of the removed member.

**Responsibilities-Board of Education, Superintendent, Principal, School Governance Teams**

The Commerce City Board of Education will continue as the legal entity and will have the final decision making authority to review, revoke, approve, and/or deny any and all decisions they feel negatively impact school or school district operations made but not limited to personnel decisions, including hiring school principals and teachers; financial decisions, including autonomy of budget and expenditures; curriculum and instruction; resource allocation at the school level; establishing and monitoring the achievement of school improvement goals; and other school operations. A chart depicting the responsibilities of the school governance team, principal, superintendent, and board of education is provided below. The accountability grid also provides information regarding the roles and responsibilities of the Board of Education and the individual school governing boards.

<table>
<thead>
<tr>
<th>Area of Responsibility</th>
<th>School Governance Team</th>
<th>Principal</th>
<th>Superintendent</th>
<th>Board of Education</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Budget</strong></td>
<td>Set budget priorities based on the school improvement plan</td>
<td>Recommend to Superintendent</td>
<td>Recommend to BOE</td>
<td>Approve</td>
</tr>
<tr>
<td></td>
<td>Approval of Federal Title I and Title II spending</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Resource Allocation</td>
<td>Authority to determine Charter System QBE funds spending</td>
<td>Recommend to Superintendent</td>
<td>Recommend to BOE</td>
<td>Approve</td>
</tr>
<tr>
<td>---------------------</td>
<td>--------------------------------------------------------</td>
<td>-----------------------------</td>
<td>-----------------</td>
<td>--------</td>
</tr>
<tr>
<td></td>
<td>Select vendors</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Personnel</td>
<td>Recommend principal finalists to superintendent</td>
<td>Recommend to Superintendent</td>
<td>Recommend to BOE</td>
<td>Approve</td>
</tr>
<tr>
<td></td>
<td>At will employment</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Positions (type, qualifications, certification)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Establish work schedule</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Substitute requirements</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>School Improvement Plan</td>
<td>Member of planning team (review data, plan, results)</td>
<td>Recommend to Superintendent</td>
<td>Recommend to BOE</td>
<td>Approve</td>
</tr>
<tr>
<td>Curriculum</td>
<td>Selection of curriculum, textbooks, etc.</td>
<td>Recommend to Superintendent</td>
<td>Recommend to BOE</td>
<td>Approve</td>
</tr>
<tr>
<td></td>
<td>Instructional delivery models</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Graduation requirements</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Course developments</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other School Operations</td>
<td>Determine use of school facility</td>
<td>Recommend to Superintendent</td>
<td>Recommend to BOE</td>
<td>Approve</td>
</tr>
<tr>
<td></td>
<td>Establish PIE</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Flexible calendars and scheduling for school specific activities</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Establish school level student handbook</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Co-curricular activities</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Remediation/Acceleration</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
**Governing Board Training**

The creation and implementation of the Governance Structure will allow for more direct involvement by stakeholders in the decision-making process. This organizational change will elicit more parental and community involvement leading to a stronger organization, smoother operations, and a stronger commitment from all parties to school success. As stronger ownership is established more solutions/innovations and support for those solutions will develop. Training for the governance team will be specific and delivered on topics such as school operations, budget, maintenance, and safety. Targeted training will be provided to all layers of the governance structure so that decisions or recommendations are made with the necessary background information. Training for the governance teams will begin immediately upon the approval of the Charter; GSBA will conduct the relative trainings. The training sessions may be provided by GSBA, Georgia Department of Education Staff, local school faculty and staff, and contracted services.

The local school governance training timeline is provided:

**September-October 2014**
Purpose: Orientation of newly appointed governance board members to ensure that all team members have a clear understanding of their role on the governing board
Person Responsible: GSBA, DOE staff, local school faculty and staff, and/or contracted services

**October-November 2014**
Purpose: Develop draft governance team by-laws
Person Responsible: GSBA, DOE staff, local school faculty and staff, and/or contracted services

**December 2014**
Purpose: Orient governing board members to the issues listed below.
Person Responsible: GSBA, DOE staff, local school faculty and staff, and/or contracted services
1. What is the charter school governance structure for Commerce Charter Schools?
2. What are the roles and responsibilities for the different governance team, BOE, etc.?
3. How do you conduct a governance team meeting?
   a. Agenda
   b. Open Meetings Act
   c. Minutes
   d. School-wide perspective
   e. Parliamentary procedures
4. What are the governance team training topics for 2014-2015?
5. How do the school governance teams get started?

Based on the needs, each school will specify the topics for training. However, the initial focus of training will be on gaining a shared understanding of the operation of the school as a charter school and the purpose of the governing team.
FUNDING

6. If funds are appropriated for the QBE weight for charter systems, for what purposes would you use the additional funds you would earn as a charter system?

- A school system’s decision to become a charter system should not be based on the expectation of additional funding, since the funding is not guaranteed.
- Funds granted must be used in accordance with recommendations of the school governance teams or to advance student achievement goals and school level governance training.
- Provide an itemization of initiatives being supported with the additional funding received and how those funds will promote school level governance or improved student achievement.

School governance teams will have autonomy to spend QBE charter system funds to support School Improvement Plan Initiatives. Spending will be more flexible for the schools under the operation of the charter. However, expenditures will support instructional and operational goals. Training for governance teams will be held in order to provide a comprehensive overview of school finance and the teams’ responsibilities. The input from the governance teams will help to foster greater financial stability and transparency throughout the community.